106 CHAIRMAN McNAUGHT: Thank you, Mr. Lauck. 1 2 MR. SHOCKLEY: Can I make a point, please. 3 CHAIRMAN McNAUGHT: Yes, Mr. Shockley. 4 MR. SHOCKLEY: As I understand it, the Commission's about to take a vote on an amendment 5 6 to a rule, and the Indiana Code has a set of 7 procedures that's generally followed when rule 8 making's undertaken, unless the Commission is 9 acting on an emergency rule. I guess I would just say I don't see emergency here. This has been 10 11 floating around since 2007. 12 CHAIRMAN McNAUGHT: We've got an answer for 13 that. Mr. Gorajec? 14 MR. GORAJEC: Madam Chairman, Steve, what 15 we've done in issues similar to this where there's 16 been a proposal. I don't want to be presumptuous 17 and draft a rule based upon all the comments that 18 we received with the request from the Quarter Horse 19 Association. 20 What we've done a handful of times in 21 similar situations where the Commission's maybe 22 determined that they want a rule change and that 23 the rule was not drafted was that they simply would 24 pass a motion endorsing the concept or the recommendation that was made, in this case by the 25

Quarter Horse Association, and then they would turn to me and ask me to draft a regulation consistent with your action and that regulation would be presented at the next meeting.

5 With regard to emergency rules, every rule 6 that we've ever made since 1993 has been an 7 emergency rule. We have a typical rule-making 8 process and it is an emergency rule-making process. 9 So I think the question for the Commission, 10 should they approve the recommendation of the 11 Quarter Horse Association and if they direct me to 12 draft the regulation consistent with that, okay, and bring it to the Commission at the next public 13 14 meeting.

15 I guess, Madam Chairman, the question for 16 you and the Commission is: Do you again entertain 17 comments on that regulation just because you've 18 aired that regulation out, that concept at this 19 meeting?

20 CHAIRMAN McNAUGHT: No. We would ask that 21 the rule be promulgated and we would act on that 22 rule without public comment at the next Commission 23 meeting.

24 MR. SHOCKLEY: I guess I'd like to raise an 25 objection. I know that things have always been

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108 done that way. Seems to me that the Indiana Code 1 2 refers to emergency rule making, the word emergency 3 must have some meaning. The other procedures require public hearings and so forth ought to be 4 5 observed. So thank you. 6 CHAIRMAN McNAUGHT: Thank you. 7 COMMISSIONER BARCLAY: Question of Counsel 8 then. If it's passed as an emergency rule, 9 supposed to go through the final rule-making process, the emergency rule is only valid for 10 11 90 days? 12 MR. BABBITT: No. 13 COMMISSIONER BARCLAY: Okay. 14 MR. BABBITT: Becomes final and it's 15 readopted as appropriate under the Rule Making Act. 16 MR. GORAJEC: Different agencies fit into 17 different categories as far as rule-making 18 authority, the authority to make emergency rules. 19 I believe that there are agencies that fit into 20 that category that you've just mentioned. Horse 21 racing's just not one of them. 22 COMMISSIONER GRIMES: What is the process of 23 adopting? 24 MR. BABBITT: Well, the process for adopting an emergency rule is for it to be propounded by the 25

109 Commission. There are not the formal for public 1 2 notice, despite the fact that the Commission always 3 allows input on the rules that are made. So in fact, they've done so here, though not in the same 4 5 formal way with the same notice of provisions that 6 are set up for regular rules. Then there's not 7 near the time passage that would need to be at 8 issue with the regular rule. As soon as the rule 9 is approved by the Commission and filed, it is effective. 10 11 COMMISSIONER BARCLAY: If you take the route 12 that Mr. Shockley suggests, public hearing does not have to take place at the Commission hearing; 13 14 right? 15 MR. GORAJEC: It can be done separately? 16 MR. BABBITT: Right. 17 COMMISSIONER BARCLAY: I guess that's what I 18 would propose. In the spirit of wanting to move 19 past this issue, amend my motion to suggest that 20 the Commission Staff should draft a permanent rule 21 codifying the request of the Quarter Horse 22 Association and in so doing have public hearings 23 and solicit other feedback from those that were 24 unable to attend, feedback that we can then read, and if there's anything in that feedback that 25

110 changes anybody's minds or better informs us, then 1 2 we'll have an opportunity at the end of that 3 process to vote up or down without taking additional testimony is my understanding. Right? 4 5 MR. BABBITT: Right. 6 COMMISSIONER BARCLAY: In the pendency of 7 that period, the parties certainly have the ability 8 to come together and come to some mutual agreement 9 that then could be submitted as a comment in the 10 rule-making process. We could then consider in 11 deciding an up or down vote on the rule itself. 12 That's how I would amend my motion. CHAIRMAN McNAUGHT: We have an amended 13 14 motion and a second. More comments, Mr. Grimes? 15 COMMISSIONER GRIMES: Yes. I fully endorse 16 that approach. At the end of the day, it's the 17 right approach. 18 CHAIRMAN McNAUGHT: Thank you. All those in 19 favor signify by saying aye. 20 THE COMMISSION: "Aye". 21 CHAIRMAN McNAUGHT: Opposed, same sign. 22 (No response) 23 CHAIRMAN McNAUGHT: Passes unanimously. 24 We'll take about a five-minute recess. Thank you. 25